US 6 Bridges Design Build Project

BR 0061-083 Sub Account Number 18838 (CN)

Section 4(f)/Section 6(f) Technical Report

Prepared for: Colorado Department of Transportation Federal Highway Administration

Prepared by:



October December 2012

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List of Abbreviated Terms

ı	ADA	Americans with Disabilities Act
	CCD	City and County of Denver
	CDOT	Colorado Department of Transportation
•	EB	eastbound
	EIS	Environmental Impact Statement
,	FEIS	Final Environmental Impact Statement
	FHWA	Federal Highway Administration
	I-25	Interstate 25
	<u>IGA</u>	Intergovernmental Agreement
	NB	northbound
	NPS	National Park Service
	PA	Programmatic Agreement
1	ROD	Record of Decision
	ROD2	Record of Decision 2
	ROW	Right-of-Way
	RTP	Regional Transportation Plan
	SB	southbound
	SF	square feet
	SHPO	State Historic Preservation Officer
	US 6	United States Highway <u>6</u> (6 th Avenue)
	U.S.C	United States Code
	USFWS	US Fish and Wildlife Service
	WB	westbound

1. Introduction

This Technical Report documents a Section 4(f)/6(f) analysis and study conducted in support of a Reevaluation under 23 Code of Federal Regulations § 771.129 for the United States Highway (US) 6 Bridges Design Build Project (herein referred to as the Proposed Project). It takes into consideration the following factors relative to the Interstate 25 (I-25) Valley Highway Project Final Environmental Impact Statement (FEIS) and the resultant 2007 Record of Decision (ROD):

Have there been changes in the Proposed Project or its surroundings?

- Have any new issues been identified?
- Are there new circumstances to be considered?
- Is there new information that was not considered in the original document?
- Are there changes in laws or regulations that apply to the Proposed Project?

2. Project Background

The <u>Proposed</u> Project includes modifications to the roadway, interchanges, and bridges along 6th Avenue (US < 6) between Sheridan Boulevard and the BNSF Railway in Denver, Colorado. The Colorado Department of Transportation (CDOT) is preparing a Reevaluation and <u>RODRecord of Decision (ROD2)</u> to document the impacts of and mitigation for the <u>Proposed</u> Project.

2.1 The I-25 Valley Highway Project

The Federal Highway Administration (FHWA) and CDOT prepared a FEIS in 2006 and a ROD in 2007 for the I-25 Valley Highway Project, located in Denver, Colorado. The Valley Highway Project includes the reconstruction of I-25 and reconfiguration of interchanges from Logan Street to US 6, US 6 from I-25 to Federal Boulevard, and the crossing of Santa Fe Drive and Kalamath Street at the Consolidated Main Line Railroad. The Preferred Alternative, as described in the FEIS, includes the following elements:

- I-25 Mainline: Widening of I-25 to provide a consistent section with four through lanes plus auxiliary alanes in each direction throughout the Project Areaproject area
- I-25/Broadway: Tight diamond interchange
- I-25/Santa Fe Drive: Single point urban interchange with a flyover ramp for northbound Santa Fe Drive to northbound I-25
- I-25/Alameda/Santa Fe/Kalamath: Offset partial urban interchange at I-25 and Alameda Avenue;
 Santa Fe Drive and Kalamath Street grade separated under the railroad close to their current alignments
- US 6: Ramp improvements at the I-25/US 6 interchange; closure of the Bryant Street interchange; diamond interchange at US 6/Federal Boulevard with slip ramps to Bryant Street and a braided ramp from Federal Boulevard to eastbound US 6; reconstruction of US 6 with collector-distributor roads/auxiliary lanes throughout the Project Areaproject area

The Preferred Alternative of the Valley Highway Project is shown in Figure 1.

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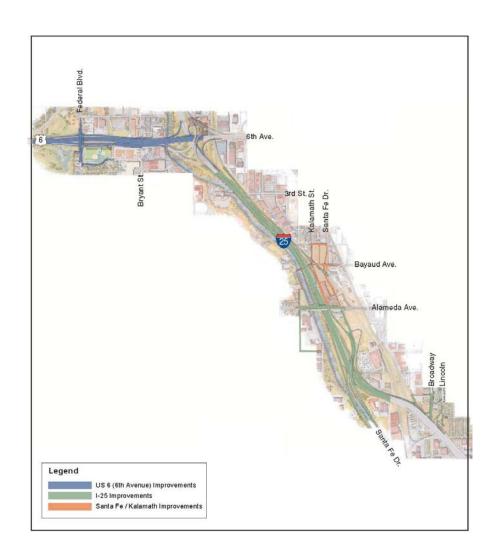
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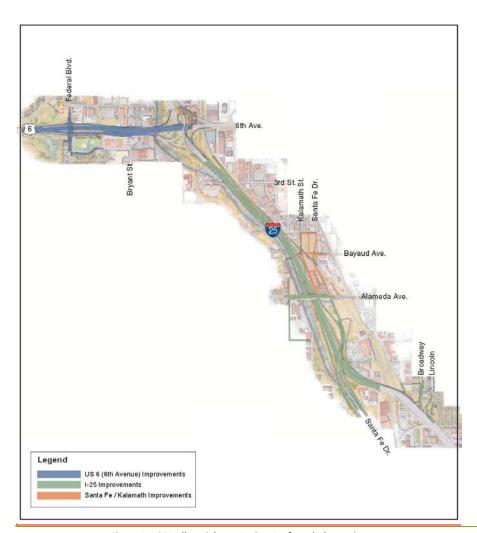
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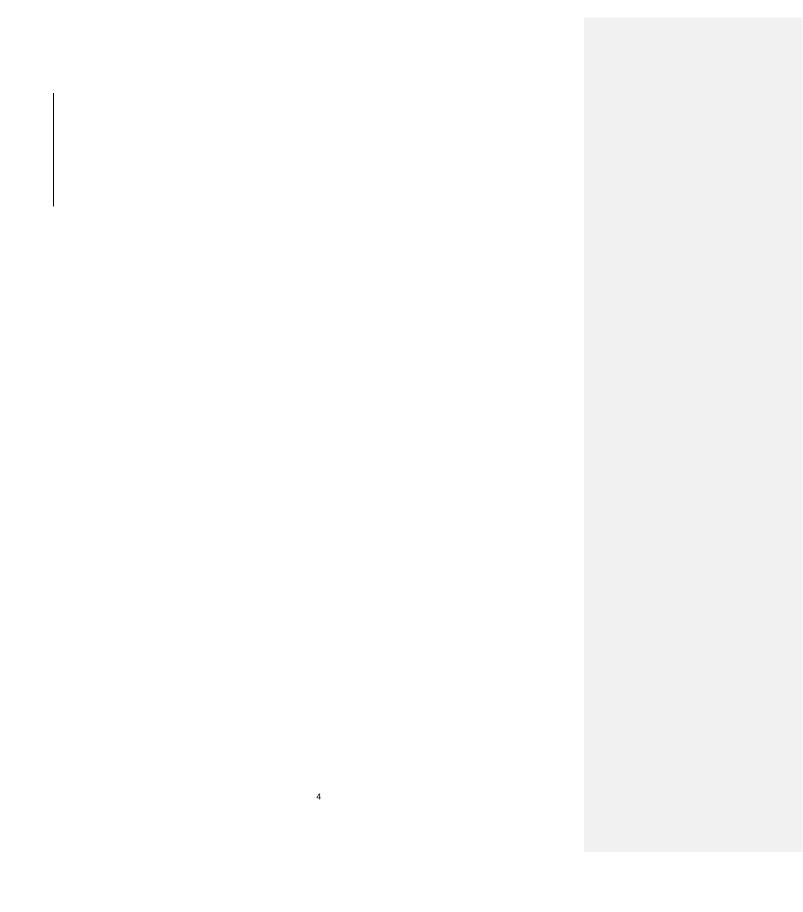


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Figure 1: I-25 Valley Highway Project Preferred Alternative

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Source: Record of Decision for the I-25 Valley Highway, June 2007



2.2 US 6 Bridges Design Build Project

The <u>Proposed</u> Project includes the reconstruction of US 6, <u>the</u>-reconfiguration of interchanges from Federal Boulevard to I-25, <u>reconstructionand replacement</u> of the US 6 bridges from Federal Boulevard to the bridge over the BNSF Railway. <u>The Proposed More specifically, the</u> Project includes the following elements:

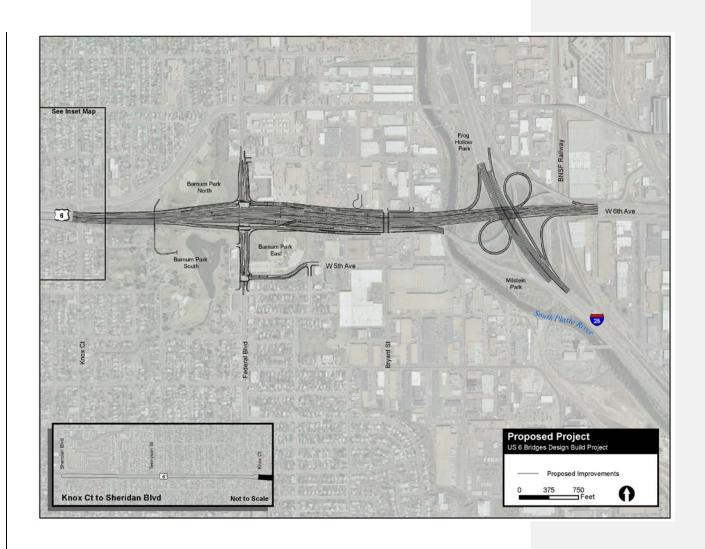
- The replacement of five bridges along US 6: Federal Boulevard, Bryant Street, South Platte River, I25, and BNSF Railway. Three of these bridges are in poor condition and the other two are
 functionally obsolete. The Proposed Projectproject would also add a tunnel immediately east of I-25
 under US 6 to separate traffic on northbound I-25 from traffic exiting the interstate to travel east
 and west on US 6.
- Ramp improvements at the I-25/US 6 interchange, closure of the westbound (WB) US 6 to Bryant
 Street ramp, a diamond interchange at US 6/Federal Boulevard with slip ramps to Bryant Street, and
 a braided ramp from Federal Boulevard to eastbound (EB) US 6.
- Reconstruction of US 6 with collector-distributor roads/auxiliary lanes from Federal Boulevard to the BNSF Railway bridge structure-
- Conversion of 5th Avenue to two-way traffic from Federal Boulevard to Decatur Street.
- Widening of Federal Boulevard, from five to six lanes, from 5th to 7th Avenues to accommodate current and future improvements.
- Pavement resurfacing of US 6 from Knox Boulevard to Sheridan Boulevard-
- In-kind replacement of impacted facilities for Barnum <u>East</u> Park <u>East.</u>
- A bicycle/pedestrian bridge structure over US 6, connecting Barnum Park North Park and Barnum Park (also known as Barnum Park South, and herein referred to as Barnum Park South).
- Upgrading portions of the South Platte River Trail to current standards

Figure 2 shows the Proposed Project.

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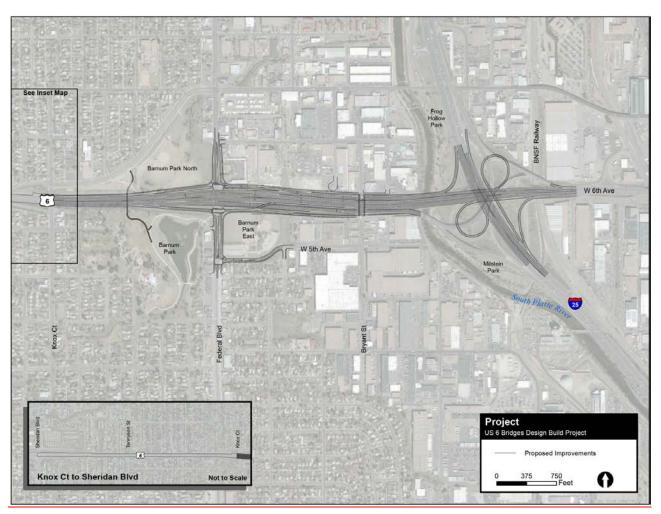


Figure 2: Proposed Project

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2.3 Relationship of the Valley Highway Project and the US 6 Bridges Design Build Project

At the time of the Valley Highway Project
FEIS, funding had not been identified for the entire Preferred
Alternative. Although budget placeholders were included in the 2030 Regional Transportation Plan (RTP),
these budgets fell short of the estimated cost of the Preferred Alternative. Therefore, FHWA and CDOT
planned for a phased implementation of the Preferred Alternative. These six phases are outlined in Chapter
7 of the FEIS. The Reevaluation and RODROD2 for the Proposed Project will reevaluate part of Phase 1 (the
part including the US 6/Federal Boulevard interchange) as presented in the 2007 ROD, and provide a
decision for Phase 5 of the Valley Highway Project. The Reevaluation and RODROD2 for the Proposed Project
will also address foursix new, minor project elements, which were not part of the Valley Highway Project
FEIS. Due to the minor environmental significance and nature of these additional components, they are
included in the Reevaluation and RODROD2 and will not affect the independent utility, logical termini, or
Preferred Alternative of the Valley Highway Project.

2.3.1 Phasing of the FEIS Preferred Alternative.

The Proposed Project includes elements of two of the six construction phases—Phase 1 and Phase 5—from the Valley Highway Project. A decision on construction Phase 1 of the Valley Highway Project, which included the US 6/Federal Boulevard bridge and ramps, excluding the braided ramp, was made in the 2007 ROD. Figure 3 shows the phases of the Valley Highway Project's Preferred Alternative and Figure 4 shows the Proposed Project Elements and how they relate to the FEIS phasing.

2.3.2 -Additional Project Elements in the Proposed Project

At this time, the Proposed Project includes six additional elements that were not included in the FEIS or 2007 ROD:

- Reconstruction of the southbound (SB) I-25 to EB US 6 ramp;
- A bicycle/pedestrian bridge structure over US 6, connecting Barnum North and Barnum South parks;
- Replacement of the US 6 bridge over Bryant Street;
- Replacement of the US 6 bridge over I-25;
- Replacement of the US 6 bridge over the BNSF Railway; and
- Pavement resurfacing of US 6 between Sheridan Boulevard and Knox Court-

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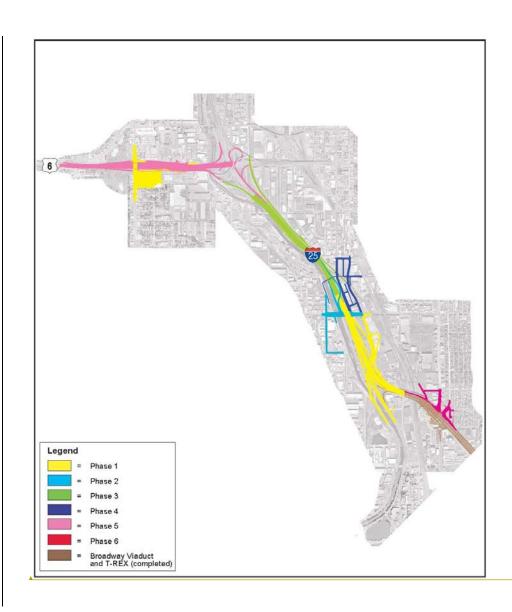
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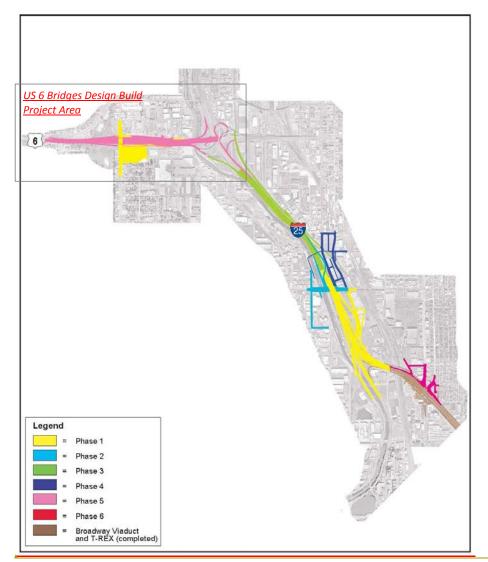
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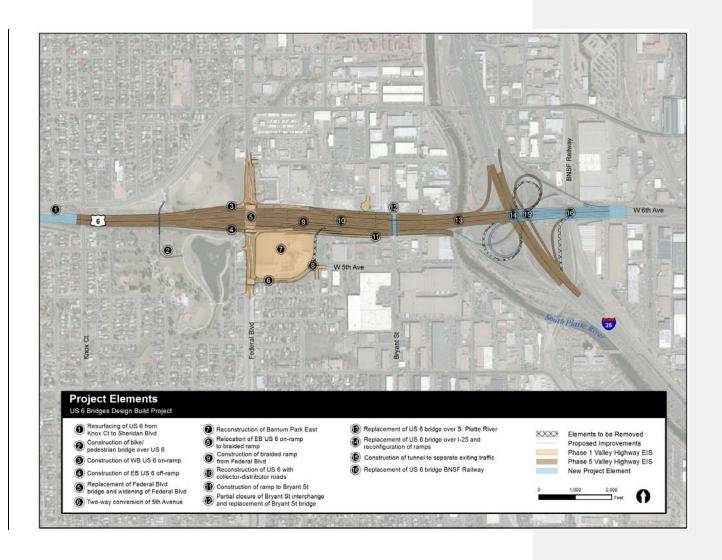


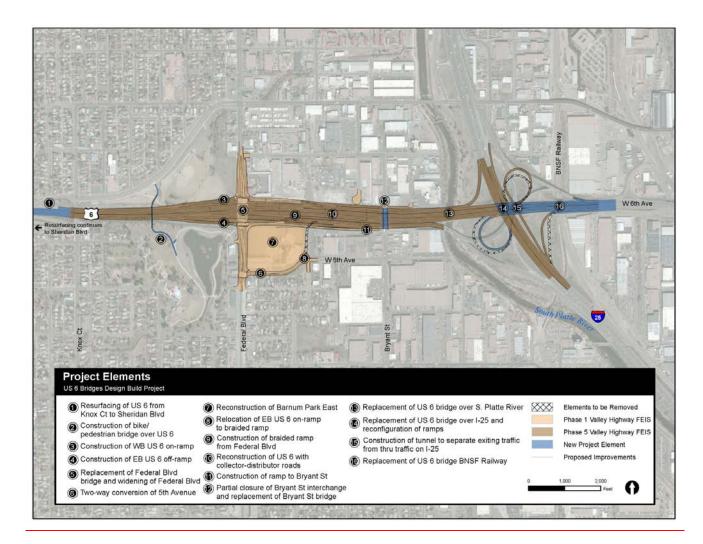
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Figure 3: Valley Highway EISFEIS Phased Implementation of the Preferred Alternative of Decision for the (source: I-25 Valley Highway, June 2007 FEIS)





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Figure 4: Proposed Project Elements

3. Section 4(f)/Section 6(f) Introduction

3.1 Purpose

The purpose of this technical report is to evaluate the Proposed Project to address the following questions:

- Is there a substantive difference in impacts to properties protected under Section 4(f) of the
 Department of Transportation Act of 1966 (49 United States Code [U.S.C.] 303) and Section 6(f) of
 the Land and Water Conservation Fund Act of 1965 (16 U.S.C. 4601-04 et seq.) associated with the
 preferred alternative Preferred Alternative
 presented in the 2006 Valley Highway Project-FEIS and
 2007 ROD and the design for the Proposed
- Is the <u>Proposed</u> Project located within the project footprint that previously received environmental clearances through the <u>Valley Highway Project</u> FEIS/<u>2007</u> ROD?
- Is there is a substantive difference between the previous and currently proposed Section 4(f) and <u>Section</u> 6(f) mitigation measures, and are they adequate to offset anticipated uses or conversions, respectively?

3.2 A Final Section 4(f)/6(f) Resources

The Valley Highway Project.) Evaluation was included in the FEIS and 2007 ROD-identified four parks. This appendix to ROD2 provides an update to that Section 4(f) Evaluation and one recreational resource in the vicinity of the proposed widening of US 6 between Knox Court and I-25. The Reevaluation and ROD for the Proposed Project identifies Milstein Park as an additional park resource. All of the provides a Section 6(f) Evaluation.

4. Section 4(f) Properties

<u>The Section 4(f) properties that are park and recreation resources within the Project area</u> are listed in Table 1 and the parkland is shown in Figure 5. All of these facilities are owned and maintained by the City and County of Denver. (CCD), and are shown in Figures 5 though 7.

Table 1: Park and Recreation Resources

Park or Recreation Resource	Year Acquired/ Established	Size (acres)	Facilities <u></u>	
Barnum Park South	1906	35.6	Basketball court, drinking fountain, flower garden,	
			fishing lake, outdoor swimming pool, playground, picnic tables/shelter, recreation center, restroom, soccer field, tennis court, bike/pedestrian path	
Barnum Park North	1937	11.8	Lighted baseball field, drinking fountain, restroom, lighted	
North			soccer fieldsoftball fields, bleachers, bike/pedestrian	
			path <u>, bike skills course</u> *	
Barnum Park East ² -East	1951	13.6	Soccer field, lighted softball field, drinking fountain,	

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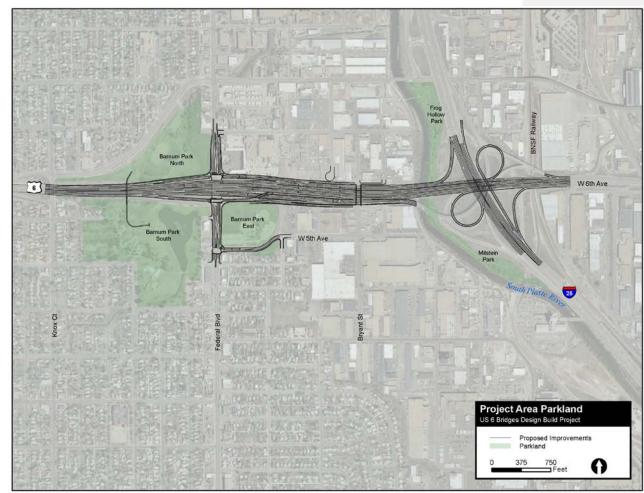
			restroom	
Frog Hollow Park Park	1976	4.0	Paved bike/pedestrian trail, drinking fountain, fishing,	
			picnic tables	
South Platte River Trail ¹	1980	19 miles	Paved bike/pedestrian trail	
Trail				
Milstein Park Park	1980	5.0	Paved bike/pedestrian trail, fishing, picnic tables	
i —				-

Source: City and County of Denver, Department of Parks and Recreation, 2003

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^{*}Section 4(f) and 6(f) resources

^{*-} Section 4(f) resources only



*This facility was added in the southwest corner of the park after approval of the FEIS and 2007 ROD.



Figure 5: Project Area Parkland

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4. Section 4(f) Analysis



Figure 6: Barnum Park North Boundaries



Figure 7: Parkland Near I-25/US 6 Improvements

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The FEIS identified direct and indirect uses of all phases of the Valley Highway ProjectPreferred Alternative on publicly owned parkland and recreation resources, which are afforded protection under Section 4(f). The FEIS addressed all elements of a Section 4(f) analysis including an evaluation of avoidance alternatives and measures to minimize harm. The avoidance alternatives included widening US 6 without park encroachments and locating the proposed improvements elsewhere in the study area. FHWA determined there were no feasible and prudent avoidance alternatives, and the preferred alternative included all possible planning to minimize harm to Section 4(f) properties. The 2007 ROD reaffirmed FHWA's FEIS determination.

As indicated below in Table 2, the The FEIS and 2007 ROD indicated the Valley Highway Project would use 0.01 acre of land in the northeast corner of documented Section 4(f) uses in three parks under the Preferred Alternative: Barnum Park South, Barnum Park East, and Barnum Park North. The FEIS concluded that there were no prudent or feasible alternatives to the use of the three aforementioned Section 4(f) properties, and that the Preferred Alternative included all possible planning to minimize harm to these properties. The 2007 ROD reaffirmed FHWA's FEIS determination.

The Project has Section 4(f) impacts that are different from the FEIS Preferred Alternative because the proposed widening of Federal Boulevard would require a westward relocation of the existing sidewalk. The of design for refinements made since the Proposed Project avoided this FEIS and 2007 ROD. Two parks (Barnum Park North and Barnum Park East) and one historic resource (West and Southside Interceptor Sewer, which is described in Section 4.5) are subject to a Section 4(f) use due to a revision with implementation of the Project.

Table 2 shows the Section 4(f) uses due to the Project as compared to the Preferred Alternative in the 2007 ROD. The FEIS contains the Section 4(f) Evaluation, but the 2007 ROD clarifies and updates the impacts and mitigation measure for Barnum Park North and Barnum Park East.

Table 2: Section 4(f) Use Comparison

Section 4(f) Resource	<u>Use by</u> 2007 ROD Preferred Alternative <u>(acres)</u>	<u>Use by</u> <u>Project</u> <u>(acres)</u>
Barnum Park South	0.01	No use (temporary occupancy)
Barnum Park North	0.42	0.63
Barnum Park East	<u>2.1</u>	<u>1.64</u>
Frog Hollow Park	No use	No use
South Platte River Trail	No use (temporary occupancy)	No use (temporary occupancy)
Milstein Park	Not identified	No use
West and Southside Interceptor Sewer	Not identified	240 linear feet

Source: 2007 ROD

4.1 Barnum Park South Impacts

The FEIS documented a small (0.01-acre) use of Barnum Park South under the Preferred Alternative due to the Federal Boulevard widening. The current Project has eliminated this impact by modifying the design of the Federal Boulevard interchange, thereby eliminating the sidewalk relocation. —. However, there will be a temporary occupancy of the park during construction of the bicycle/pedestrian bridge.

4.2 Barnum Park North Impacts

In Barnum Park North, the FEIS identified small uses of parkland on the east side of the park (0.02-acre) associated with a redesigned WB on-ramp to US 6 from Federal Boulevard and on the south side of the park (0.03-acre) for the US 6 ramp. The 2007 ROD confirmed the use on the east side of the park, but the use on the south side increased to 0.4-acre. The Project will convert 0.63-acres of Barnum Park North to transportation use as a result of a reconstructed WB Federal Boulevard to US 6 ramp and Federal Boulevard right-of-way (ROW) widening. This impact is shown in Figure 8. In addition to the 0.63-acre use, a 0.27-acre licensed access area associated with the maintenance of a retaining wall along the reconstructed ramp will be required. This area is not considered a use under Section 4(f).

In Barnum Park North, the Valley Highway Project FEIS identified small uses of parkland on the east side of the park (0.02 acre) associated with a redesigned WB on ramp to US 6 from Federal Boulevard and on the south side of the park (0.03 acre) for the US 6 ramp. The 2007 ROD confirmed the use on the east side of the park, but the use on the south side increased to 0.4 acre. The design for the Proposed Project would result in a 0.9 acre use of the southern part of the park, including a 0.27-acre maintenance easement associated with a retaining wall along the WB US 6 on ramp from Federal Boulevard (Figure 6).

4.3 Table Barnum Park East Impacts

The 2007 ROD documented a 2.1-acre conversion of Barnum Park East to transportation use (this updated what was documented in the FEIS). This would occur on the northern and western park edges due to the widening of Federal Boulevard and the new EB on-ramp from Federal Boulevard to US 6. The Project has less impact (1.64-acres) because the footprint of the US 6/Federal Boulevard interchange has been compressed.

4.4 South Platte River Trail Impacts

The 2007 ROD documented a temporary occupancy of the South Platte River Trail during construction activities through detours, though it noted that the trail will ultimately be improved by the project. The 2007 ROD concluded that the temporary construction impacts to the South Platte River Trail would not constitute a use within the meaning of Section 4(f). Those findings are still valid for the Project. There will be a temporary trail detour in place during construction.

4.5 West and Southside Interceptor Sewer Impacts

Replacement of the US 6 bridge over the South Platte River will require removal of a segment of the West and Southside Interceptor Sewer, located west of the river. The West and Southside Interceptor Sewer is a Section 4(f) resource because it is a historic resource for which the State Historic Preservation Officer (SHPO) found an adverse effect; this is discussed in more detail in Appendix I of the ROD2. The

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sewer was not identified as a historic or Section 4(f) resource in the FEIS or 2007 ROD. A segment of the sewer is shown in Figure 9.

A 240-foot portion of the seven-mile-long brick-lined sewer segment needs to be removed because it could sustain damage during construction due to pile driving and drilling. Preservation in place is not prudent due to potential damage. The sewer will be replaced with a new concrete pipe.

For the West and Southside Interceptor, the SHPO determined that the Project met the criteria in order to use the Section 4(f) Evaluation and Approval for Transportation Projects That Have a Net Benefit to a Section 4(f) Property, and that there are no feasible and prudent alternatives to the relocation and reconstruction of the sanitary sewer. The letters between CDOT and SHPO regarding this determination can be found in Appendix B of the ROD2.

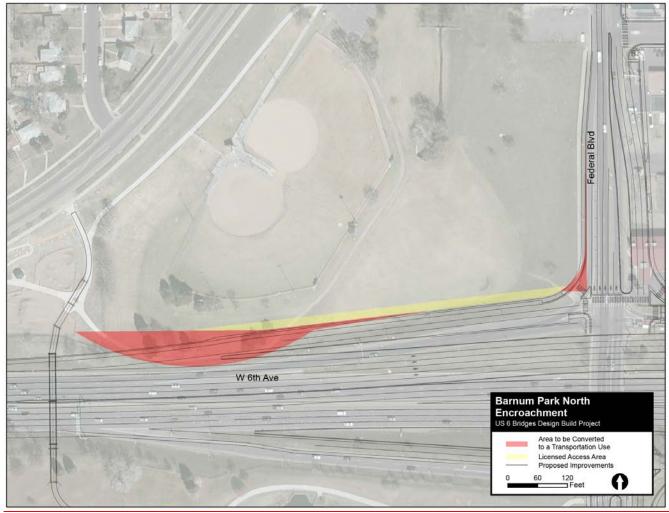


Figure 8: Barnum Park North Uses

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Figure 9: West and Southside Interceptor Sewer

4.6 Frog Hollow and Milstein Parks

Both the FEIS and 2007 ROD indicated there would be no Section 4(f) Useuse of Frog Hollow Park. The same is true for the Project. Neither the FEIS nor the 2007 ROD identified Milstein Park as a Section 4(f) resource. With construction of the Project, there would be no Section 4(f) use of Milstein Park.

4.7 Minimization of Harm to Barnum Park South, Barnum Park North, Barnum Park East, the South Platte River Trail, and the West and Southside Interceptor Sewer

When no prudent and feasible alternative exists, Section 4(f) requires that harm to the protected resources be minimized. During the FEIS and 2007 ROD processes, FHWA and CDOT worked with the CCD to identify appropriate measures to minimize harm. This coordination between the agencies has continued through the Project and ROD2 process, and is discussed in Section 4.8.

Table 3 shows the Section 4(f) mitigation measures for the Project relative to the ones included in the FEIS and 2007 ROD. The Section 4(f) and Section 6(f) mitigation measures proposed for the Project are similar to those cited in the FEIS and 2007 ROD, with additional measures to offset Section 4(f) uses.

Because this is a design build project, the final design and construction of the Project may result in adjustments that affect the area impacted or the improvements proposed within one or more of the park or recreation resource areas. If one of these adjustments is proposed, the design build contractor will need to work with CDOT to secure support from CCD Department of Parks and Recreation and approval from FHWA for any changed impacts and mitigation commitments.

4.7.1 Barnum Park South

As shown in Table 3, mitigation for the temporary occupancy of Barnum Park South by the Project will include limiting construction staging within the park limits, replacing landscaping that is damaged as a result of construction activities, and providing on-site public notices of construction activities. These mitigation measures are due to temporary occupancy during construction of the bicycle/pedestrian bridge, and not the result of a Section 4(f) use.

4.7.2 Barnum Park North

Specific harm minimization measures from the 2007 ROD for Barnum Park North included:

- North of US 6, move Federal Boulevard widening to the east to avoid Barnum Park North
- Relocate bicycle/pedestrian trail in the south part of the park due to the Federal Boulevard to US 6 on-ramp realignment.

Section 4(f) mitigation for the uses in Barnum Park North includes the construction of a bicycle/pedestrian bridge over US 6 west of Federal Boulevard to improve access between Barnum Park North and Barnum Park South, as shown in Figure 10. This mitigation is more substantial than that documented in the FEIS and 2007 ROD. The ramp connection from this bridge to Barnum Park North will cross over a 0.03-acre area in the easternmost portion of Trestle Bike Skills Course, a new BMX facility that was installed after the FEIS and 2007 ROD were approved, connecting to existing bicycle/pedestrian paths in the park. The northern landing of the bridge will not impact the function of the course, but will require sidewalk reconfiguration by the contractor to provide connectivity commensurate with existing conditions. The relocation of the hiking/bike trail along the south side of the park was included in the 2007 ROD as mitigation.

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	Mitigation Comparison			Formatted: Space Before: 0 pt
Park or	Use by	Use by	4	Formatted Table
Recreation Section	Mitigation from Valley Highway Project	Proposed Mitigation for		(-
4(f) Resource	FEIS/ROD-Preferred Alternative (acres)	Project (acros)		Formatted: Font: 10 pt
Barnum Park	0.01/0.01 N/A	No use	1	Formatted: Font: 10 pt
South All resources		CDOT will be immediately notified for any		Formatted: Font: 10 pt
within Project		Section 4(f) impacts greater than those		Formatted: Table Text Left, Indent: Left: 0"
<u>limits</u>		anticipated in ROD2. If additional impacts than those already anticipated cannot be	$\vdash \setminus \setminus$	Formatted: Font: 10 pt
		avoided, the Contractor will be responsible		Formatted: Normal, Indent: Left: 0"
		for all coordination and mitigation	`	Formatted: Font: 10 pt
		measures.		Formatted: Font: 10 pt
Barnum Park	0.05/0.42 Minimize acquisition by shifting	 0.90 Ensure that all environmentally 	-	Formatted: Font: 10 pt
NorthSouth*	Federal Boulevard widening to the east	sensitive areas have clearly labeled		Formatted: Table Text Left, Indent: Left: 0"
		"No Parking and No Staging Areas" on		Formatted: Font: 10 pt
		 the final plan sheets Replace landscaping that is damaged 		
		as a result of construction activities	\	Formatted: Font: 10 pt
		Provide on-site public notices of	+	Formatted: Font: 10 pt
		construction activities		Formatted: List Paragraph, Bulleted + Level: 1 + Aligned at: 0" + Indent at: 0.25"
Barnum Park East	1.54/2.1 North of US 6, move Federal	 For any new or additional impacts, 	2	Formatted: Font: 10 pt
<u>North</u>	Boulevard widening to the east to avoid	minimize acquisition by shifting		Merged Cells
Frog Hollow Park	Barnum Park North.	Federal Boulevard widening to the	- $/$	Formatted: Font: 10 pt
		east to avoid additional impacts to Barnum Park North. 1.64	<i> </i>	Formatted: Table Text Left, Indent: Left: 0"
		Construction of a bicycle/pedestrian	\ \ \ \\\\\	
		bridge over US 6 to connect Barnum		Formatted: Font: 10 pt
		Park North and Barnum Park South	L_ \ \	Formatted: Font: 10 pt
	No use Relocate bicycle/pedestrian trail	Relocate trail north of its current	ا ار	Formatted: Font: 10 pt
	along the south side of the park	location; replace fencing, turf and irrigation system; and provide all CDOT	$\square / / \square$	Formatted: Table Text Left, Bulleted + Level: 1 + Aligned at: 0" + Indent at: 0.25"
		commitments included in the IGA with		Formatted: Font: 10 pt
		Denver Department of Parks and	///	Formatted: Table Text Left, Indent: Left: 0"
		Recreation. No use		Formatted: Font: 10 pt
		• Reconfigure the trail near the tie-in to	~	Formatted: Font: 10 pt
		the new bicycle/pedestrian bridge		Formatted: Table Text Left, Bulleted + Level:
		landing to maintain existing and		1 + Aligned at: 0" + Indent at: 0.25"
South	No direct use; temporary	provide for new connectivity No direct use; temporary occupancy Limit use	+	Formatted: Font: 10 pt
Platte River	occupancy Minimize size of interchange	to 1.64-acres.	1	Formatted: Table Text Left, Indent: Left: 0"
Trail	and ROW acquisition			Formatted Table
Barnum Barly Foot				Formatted: Font: 10 pt
Park East	North and topotto Constalle	N. County Wh. 2012 ICA has	<u> </u>	Formatted: Font: 10 pt
Milstein Park	Not identified CDOT to financially compensate CCD for ROW acquisition.	No useComply with 2012 IGA between CDOT and CCD.	+J/	Formatted: Font: 10 pt
	Comply with the 2007 intergovernmental	CDOT and CCD	//	Formatted: Font: 10 pt
	agreement (IGA) between CDOT and CCD		//	Formatted: Table Text Left, Indent: Left: 0"
	detailing the in-kind replacement of			Tormatted. Table Text Left, Hidefit. Left: U
	detailing the in-kind replacement of			Formatted: Font: 10 pt

Park or RecreationSection 4(f) Resource	Use by Mitigation from Valley Highway Project FEIS/ROD Preferred Alternative (acres)	Use by Proposed Mitigation for Project (acres)
West and Southside Interceptor	Not identified Provide additional, new parkland along the east edge of the park by vacating the existing on-ramp to US 6 and acquiring a strip of land from an adjacent property owner. Add 0.5-acres to the east edge of the park.	240 feetAdd 0.4-acres to the east end of the park
Barnum Park East	CCD to make arrangements to provide alternative play locations from permitted field users during seasons that will be disrupted by construction; CDOT to financially compensate CCD for costs associated with this effort.	CCD to make arrangements to provide alternative play locations from permitted field users during seasons that will be disrupted by construction; CDOT to financially compensate CCD for costs associated with this effort.
South Platte River Trail*	Provide detour for trail users	Contractor to provide mitigation during construction as defined in Book 2 Section 16.2.8 (Trail and Pedestrian Impacts) for the temporary use of the South Platte River Trail.
West and Southside Interceptor Sewer	Not identified	Project meets the criteria for use of the Section 4(f) Evaluation and Approval For Transportation Projects That Have a Net Benefit to a Section 4(f) Property; No feasible and prudent alternatives to the relocation of the sanitary sewer. No further coordination is required from the Contractor unless new or additional impacts are incurred (impacts greater than 240 feet). Interagency programmatic agreement (PA) on Denver brick-lined sewers** CDOT to develop an in-depth report on the history of the development of Denver's brick-lined sewers***

*No Section 4(f) use, but mitigation measure has been agreed upon by CDOT and CCD for temporary <u>occupancy</u>

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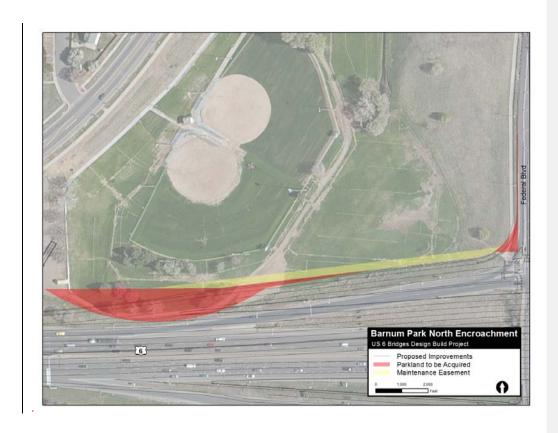
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^{**}Mitigation is not specific to Section 4(f) use, but to the cultural resources (Section 106) impact.

^{** *}Mitigation is not specific to Section 4(f) use, but to the cultural resources (Section 106) impact. An initial report has already been developed.



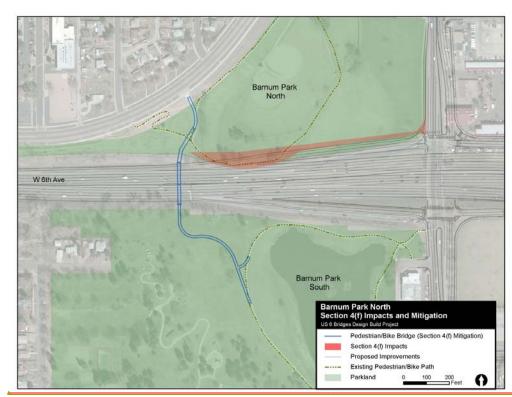


Figure 10: Barnum Park North UsesSection 4(f) Mitigation

At Barnum Park East, the Valley Highway Project FEIS indicated 1.54 acres of parkland would be converted to transportation use. This use would occur on the northern and western edges of the park due to the eastward expansion of Federal Boulevard to accommodate turning lanes on the Federal Boulevard bridge over US 6 and a new EB on ramp from Federal Boulevard to US 6. The 2007 ROD indicated the use area increased to 2.1 acres. The Proposed Project design reduced the use to 1.64 acres by compressing the footprint of the US 6/Federal Boulevard interchange (Figure 7).

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<u>4.7.3 Figure 7: Barnum Park East</u>

Specific harm minimization measures from the 2007 ROD for Barnum Park East Uses include:

- Minimize intersection spacing on Federal Boulevard at the US 6 ramp terminals to minimize size of interchange
- CDOT to financially compensate CCD for ROW acquisition. Comply with the intergovernmental agreement (IGA) between CDOT and CCD detailing the in-kind replacement of Barnum Park East facilities.
- Provide additional, new parkland along the east edge of the park by vacating the existing onramp to US 6 and acquiring a strip of land from an adjacent property owner.
- CCD to make arrangements to provide alternative play locations from permitted field users
 during seasons that will be disrupted by construction; CDOT to financially compensate CCD for
 costs associated with this effort.

<u>In Barnum Park East, the Project provides similar mitigation as had been planned for the Valley Highway Project, but it would add 0.4-acre to the east end of the park, as shown in Figure 11.</u>

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Barnum Park East

Section 4(f) Impacts and Mitigation

Section 4(f) Mitigation

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Figure 11: Barnum Park East Section 4(f) Mitigation

4.7.4 South Platte River Trail

As shown in Table 3, mitigation for the temporary use of the South Platte River Trail by both projects would include providing detours, minimizing closure times, and providing public notices in advance of any closures.

4.7.1 Both West and Southside Interceptor Sewer

<u>In</u> the Valley Highway Project-FEIS and 2007 ROD-indicated, no measures were included for the West and Southside Interceptor Sewer because it was not identified as a Section 4(f) resource.

A specific harm minimization measure for the Project includes limiting the length of the brick-lined sewer destruction and relocation to a 240-foot-long segment under the new US 6 bridge over the South Platte River. Section 4(f) mitigation for the use of the West and Southside Interceptor Sewer includes:

- CDOT to develop an in-depth report on the history of the development of Denver's brick-lined sewers
- CDOT to develop a PA between CDOT, FHWA, SHPO, CCD, and Metro Wastewater regarding this sewer.

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4.8 Coordination

Coordination has been conducted with agencies having jurisdiction or regulatory oversight of Section 4(f) properties. Coordination efforts build upon the FEIS coordination, and to date have included:

- Consultation and coordination with the SHPO for cultural resources and historic sites including the West and Southside Interceptor Sewer.
- Coordination with the CCD Parks and Recreation Department and the Department of Public
 Works concerning the impacts and mitigation for Section 4(f) resources.
- Completion of an intergovernmental agreement (IGA) between CDOT and CCD. This IGA will
 include roles and responsibilities of CDOT and CCD, details and requirements of Section 4(f) and
 Section 6(f) mitigation, and design requirements for Barnum Park East, Barnum Park North, and
 the bicycle/pedestrian bridge.
- Completion of a PA between CDOT, FHWA, SHPO, CCD, and Metro Wastewater regarding Denver's brick-lined sewers. The PA has been initiated, but not completed.

CDOT will continue the required coordination outlined in FHWA's nationwide programmatic evaluation "Section 4(f) Evaluation and Approval for Transportation Projects That Have a Net Benefit to a Section 4(f) Property."

4.9 Section 4(f) Finding

At the time of the FEIS, FHWA found that there would be no use of were no prudent and feasible alternatives that met the purpose and need of the project and avoided the use of Barnum Park North and Barnum Park East. Because the impacts of the Project are within the same general footprint and of the same general scale as the FEIS Preferred Alternative and 2007 ROD Selected Alternative, these findings are still valid.

For the West and Southside Interceptor Sewer, the SHPO determined that the Project met the criteria in order to use the Section 4(f) Evaluation and Approval for Transportation Projects That Have a Net Benefit to a Section 4(f) Property and that there are no feasible and prudent alternatives to the relocation and reconstruction of the sanitary sewer. FHWA also finds that there are no prudent and feasible alternatives to the use of the West and Southside Interceptor Sewer, and the Project includes all possible planning to minimize harm resulting from such use.

5. Section 6(f) Properties

<u>There are three Section 6(f) properties in the Project area, according to information provided by</u> Colorado Parks and Wildlife (State Parks). They include:

- 1. Barnum Park North
- 2. Barnum Park South
- South Platte River Floodplain, which contains three features in the Project area: Frog Hollow
 Park and no direct use of , the South Platte River Trail (Table 2, Figure 8) from the Valley
 Highway Project. However, there would be, and Milstein Park

<u>Improvements made with Land and Water Conservation Act funds are protected under Section 6(f) of the Act from conversion to uses other than public outdoor recreation without appropriate mitigation.</u>

The FEIS documented no Section 6(f) conversions under the Preferred Alternative. The current Project has 6(f) impacts that are different from the FEIS Preferred Alternative because of design refinements made since the FEIS and 2007 ROD. One park (Barnum Park North) is subject to a Section 6(f) conversion with implementation of the Project. One recreation area (the South Platte River Floodplain, which includes the South Platte River Trail) is subject to a temporary closure/occupancy of the trailimpact during construction/widening of the US 6 bridge over the river and over the trail to protect trail users from overhead construction activities. The same temporary use of the trail would occur with the Proposed Project. Neither project would result in a use of land in Milstein Park, south of the I-25/US 6 interchange (Figure 8).

Construction of the new bridge over the South Platte River will require relocation of a 240-foot segment of the West and Southside Interceptor located west of the river. This portion of the 7-mile-long, brick-lined sewer segment of the interceptor could sustain damage during pile driving and drilling that will occur. Because preservation in place is not prudent due to potential damage, this minor relocation of 0.1 percent of the segment between 3rd and 6th Avenues is feasible and prudent.

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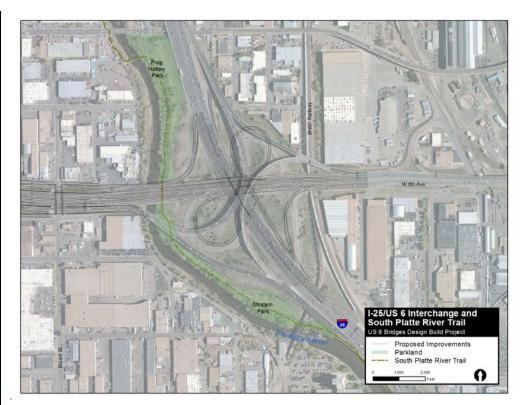


Figure 8: Proposed Work, US 6/L 25 Interchange

5. Section 6(f) Analysis

The FEIS and the 2007 ROD for the Valley Highway Project indicated there would be no conversion of Section 6(f) resources to nonrecreational uses in either Barnum Park North or South (Table 3). The same is true for the Proposed Project relative to Barnum Park South. However, the Proposed Project would result in a 0.63 acre conversion of 6(f) resources in Barnum Park North from construction of the WB US 6 on ramp from Federal Boulevard and a CDOT maintenance easement along this ramp on the southern edge of the park.

According to information provided by State Parks, the Section 6(f) improvements that were made at Barnum Park South were confined to the southeastern portion of the park, which is outside of the Project area.

No Section 6(f) funds from the Land and Water Conservation Act have been used in Barnum Park East. Thus, no conversion of such resources would occur.

The Section 6(f) boundary in Project Area is that of the South Platte River floodplain, within which both Milstein Park and Frog Hollow Park and the South Platte River Trail are located. Neither the Valley Highway Project nor the Proposed Project would convert 6(f) resources present in either Frog Hollow or Milstein parks (Figure 8). However, both projects would result in a temporary closure/occupancy and detour of the South Platte River Trail during overhead construction of the US 6 over the river and trail. Other construction activities, such as new bridge piers, water quality ponds, and erosion control measures, would likely occur during this time frame. This temporary occupancy of the trail would not result in its permanent conversion to nonrecreational use. The construction activities in the South Platte River floodplain would convert less than 5 acres of floodplain to nonrecreational use.

5.1 Table Barnum Park North Description and Impacts

Barnum Park North was previously described in Section 4 and Table 1. This park contains improvements made with Land and Water Conservation Act funds. Section 6(f) improvements were made at Barnum North Park in 1973 and 1976.

Construction of the new WB on-ramp at Federal Boulevard will result in a 0.63-acre encroachment into Barnum Park North, and constitutes a Section 6(f) resource conversion to a transportation facility. Figure 8 shows the area to be converted. This conversion would cover the same area that is being documented as a Section 4(f) use. This conversion will impact the existing bicycle/pedestrian trail, currently located in CDOT ROW.

5.2 South Platte River Floodplain Description and Impacts

The South Platte River Trail, which extends 19 miles north and south of US 6 in the South Platte River floodplain, offers both commuter and recreational bicycle and pedestrian mobility through the Project area. In the vicinity of the Project, the trail is located on the east side of the river, as shown in Figure 12. Replacing the US 6 bridge over the South Platte River and I-25 will not result in the conversion of this recreational facility to transportation use, but will require temporary closures and detours during bridge and ramp construction.

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The Section 6(f) boundary associated with the trail includes the Denver-owned lands in the South Platte River floodplain, according to information provided by State Parks. Currently, there is not an assumed need for conversion within the floodplain, but because this Project will be constructed as a design/build project, it is possible that the final design may include some small conversion, such as new bridge piers or water quality structures. As such, CDOT is working on the assumption that as much as five acres (but likely much less) may be converted from the South Platte River floodplain, since a conversion less than five acres is considered a *de minimus* conversion.

<u>Table 4 shows the Section 6(f) conversions due to the Project as compared to the Preferred Alternative in the FEIS and 2007 ROD.</u>

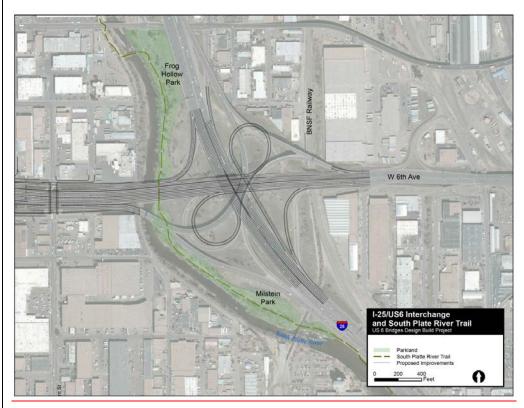


Figure 12: Project Improvements at I-25/US 6 Interchange and South Platte River Trail

Field Code Changed

Pa	rk or RecreationSection 6(f), Resource		Conversion of Valley Highway Project FEIS/ROD Preferred	Co	nversion of Proposed Project (acres)	*
	o(I) Resource		Alternative (acres)			
Ва	rnum Park South	res sid	conversion; <u>Section</u> 6(f) ources are located on opposite e of park, away from US 6 provements	are	conversion; <u>Section</u> 6(f) resources e located on opposite side of park, ay from US 6 improvements	4
Ba	rnum Park North	No	conversion	0.6	3	*
	Frog Hollow Park		No conversion		No conversion	
	South Platte River Trail		No conversion		No conversion	
	Milstein Park	No conversion			No conversion	
So	uth Platte River	No	conversion	<- 5 acres Up to five acres, to be €		4
Flo	odplain				termined by the design/build htractor,	

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Mitigation Recommendations

This section provides a comparison Source: FEIS (2006)

5.3 Minimization of Harm to Barnum Park North and the South Platte River **Floodplain**

<u>Table 5 summarizes</u> the mitigation measures for Section 4(f) uses and Barnum Park North and the South ← Platte River floodplain as a result of Section 6(f) conversions-from the Valley Highway Project with the current Proposed Project. Table 4 provides a summary of this comparison, comparing the mitigation to what was documented in the FEIS and 2007 ROD.

Formatted: Font: 10 pt - 6(f) mitigation: CDOT will be immediately notified for any Section 6(f) impacts greater than those anticipated in ROD2. If additional impacts than those already anticipated cannot be avoided, the Contractor will be responsible for all coordination and mitigation measures. For any new or additional impacts, minimize acquisition by shifting Federal Boulevard widening to the east to avoid additional impacts to Barnum Park North. Relocate trail north of its current location; replace fencing, turf and irrigation system; and provide all CDOT commitments included in the IGA with Denver Department of Parks and Recreation.	Park or Recreation Section 6(f) Resource	Mitigation from Valley Highway Project FEIS/ROD	y Mitigation <u>Proposed</u> for <u>Proposed Project</u>		Formatted Table Formatted: Font: 10 pt
### Additional impacts, minimize acquisition by shifting Federal Boulevard widening to the cost widening to the cost of its current location; replace fencing turf and irrigation system N/A ### Additional impacts, minimize acquisition by shifting Federal Boulevard widening to the cost; construct a bicycle/pedestrian bridge over US 6 (west of federal Boulevard) to connect Barnum Park North and Barnum Park South. ### Additional impacts than those anticipated in ROD2. If additional impacts than those already anticipated cannot be avoided, the Contractor will be responsible for all coordination and mitigation measures. For any new or additional impacts to widening to the east; construct a bicycle/pedestrian bridge over US 6 (west of federal Boulevard) to connect Barnum Park North and Barnum Park South. #### Formatted: No bullets or number for impacts than those already anticipated in ROD2. If additional impacts than those already anticipated in general Boulevard widening to the east; construct a bicycle/pedestrian bridge over US 6 (west of federal Boulevard) to connect Barnum Park North and Barnum Park Nort	Barnum Park South	Federal Boulevard widening to the	the east the park		Formatted: Font: 10 pt
* 6(f): Relocate trail north of its current location; replace fencing; turf and irrigation system-N/A **South** Formatted: Font: 10 pt	esources within	4(f): Minimize acquisition by shifting Federal Boulevard	4(f) mitigation: For any new or additional impacts, minimize acquisition		Formatted: Indent: Left: 0"
Formatted: Font: 10 pt - 6(f) mitigation: CDOT will be immediately notified for any Section 6(f) impacts greater than those anticipated in ROD2. If additional impacts than those already anticipated cannot be avoided, the Contractor will be responsible for all coordination and mitigation measures. For any new or additional impacts, minimize acquisition by shifting Federal Boulevard widening to the east to avoid additional impacts to Barnum Park North. Relocate trail north of its current location; replace fencing, turf and irrigation system; and provide all CDOT commitments included in the IGA with Denver Department of Parks and Recreation.		its current location; replace fencing,	construct a bicycle/pedestrian bridge over US 6 (west of Federal Boulevard) to connect Barnum Park North and		Formatted: Font: 10 pt Formatted: No bullets or numbering
fencing, turf and irrigation system; and provide all CDOT commitments included in the IGA with Denver Department of Parks and Recreation.			CDOT will be immediately notified for any Section 6(f) impacts greater than those anticipated in ROD2. If additional impacts than those already anticipated cannot be avoided, the Contractor will be responsible for all coordination and mitigation measures. For any new or additional impacts, minimize acquisition by shifting Federal Boulevard widening to the east to avoid additional impacts to Barnum Park North.		Tomated. Fort. To pe
6 (west of Federal Boulevard) and trails connecting Barnum Park North and Barnum			fencing, turf and irrigation system; and provide all CDOT commitments included in the IGA with Denver Department of Parks and Recreation. Construct a bicycle/ pedestrian bridge over US 6 (west of Federal Boulevard) and trails	-	Formatted: Normal, Indent: Left: 0", Space After: 0 pt

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Park or	Mitigation from Valley Highway	,	Mitigation Proposed for	4		Formatted: Font: 10 pt
Recreation Section 6(f)	Project FEIS/ROD		Proposed Project			Formatted Table
Resource					_	Formatted: Font: 10 pt
Barnum Park East	• 4(f): Minimize acquisition; add 0	. 5 acre	• 4(f) mitigation:	_ /	//	
	to east edge of park;		Minimize acquisition; reconstruct/ reconfigure			Formatted: Font: 10 pt
	reconstruct/reconfigure facilities		facilities to maintain park function and provide			Formatted: Font: 10 pt
	maintain park function and prov upgraded facilities; enhance AD/		upgraded facilities; enhance ADA access; install			
	access; install new playground	+	new playground; add 0.9 acre to east end of park.			
	• 6(f): None required: no resource	e.	• 6(f): None required; no resources present			
	present		* o(1). Notice required, no resources present			
Frog Hollow Park	• 4(f): None required; no use		 4(f): None required; no use 			
	• 6(f): None required; no conversi	on	• 6(f): None required; no conversion			
South Platte River Trail	4(f): Provide detours for trail us		• 4(f) and 6(f) mitigation:			
	minimize closure times; provide	public	Contractor to provide mitigation during			
	notification on detours		construction as defined in Book 2 Section			
	6(f): Provide detours for trail use	-,	16.2.8 (Trail and Pedestrian Impacts) for the			
	minimize closure times; provide notification on detours	public	temporary use of the South Platte River Trail.			
Milstein Park	• 4(f): None required; no use		• 4(f): None required; no use			
	• 6(f): None required; no conversi	on	• 6(f): None required; no conversion			
West and Southside	• 4(f): Not identified	• 4(f) mitigation:	1		Formatted: Font: 10 pt
Interceptor Barnum	• 6(f): Not applicable	- 0	Mitigation for the adverse effect to the West and			Formatted: Indent: Left: 0"
Park North		Southside Interceptor will be mitigated in the future with the execution of the Denver brick lined sewers Memorandum of Agreement. No further coordination is required from the Contractor unless new or additional		\Box		Formatted Table
				\		
						Formatted: No bullets or numbering
			ts are discovered.		_ \	Formatted: Font: 10 pt
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		•	6(f): None required; no resources present	+		Formatted: No bullets or numbering
		<u>Acqui</u>	re additional parkland to offset land			
		conve	ersion	_		Formatted: Font: 10 pt
South Platte River	• 4(f): Not applicable	. ,	i tigation:	_		Formatted: Font: 10 pt
Floodplain	• 6(f): Not identified	_	an accurate and detailed record of all impacts	1	_ `	Formatted: Indent: Left: -0.2"
			South Platte River floodplain. These records			Formatted: Font: 10 pt
			to include square footage of the impacts and alue of that land. The Contractor will be			Formatted: Font: 10 pt
			red to furnish these records when requested		_ /	
			at CDOT can provide them to CCD, Colorado			Formatted: No bullets or numbering
			and Wildlife (CPW) and the National Park			
			te (NPS) once all impacts are known.— If less			
			or equal to five acres of Section 6(f) land is	1		
		than o	or equal to live acres of Section 6(1) failurs			
		conve	erted, CDOT to assure that there is an equal			
		conve				
		conve value	erted, CDOT to assure that there is an equal			

6.3 Valley Highway Project

The Valley Highway Project FEIS and 2007 ROD cited similar mitigation measures to address direct uses to properties protected under Section 4(f), as shown in Table 4. The FEIS indicated the final design should minimize the amount of land required from all parkland, while meeting highway operational and safety requirements. For Barnum Park East, the FEIS and 2007 ROD both prescribed the reconstruction and reconfiguration of the park to maintain park functions and provide upgraded facilities. The 2007 ROD also called for the addition of replacement parkland in this park.

For Barnum Park North, the recommended mitigation to address Section 4(f) uses and Section 6(f) direct conversions involved the relocation of the bicycle/pedestrian trail in the south part of the park because of the ramp realignment from southbound Federal Boulevard to WB US 6.

6.4 Proposed Project

The Section 4(f) and 6(f) mitigation measures proposed for the Proposed Project are similar to those cited in the FEIS and 2007 ROD, with additional measures to offset Section 4(f) uses and a Section 6(f) conversion.

The additional Section 4(f) mitigation measure for the uses in Barnum Park North would construct a bicycle/pedestrian bridge over US 6 west of Federal Boulevard to improve access between Barnum Park North and Barnum Park South. To offset the 6(f) conversion of Land in Barnum Park North, CDOT will acquire additional parkland either adjacent to the park or in its immediate vicinity. Figure 9 shows the proposed Section 4(f) mitigation associated with the Proposed Project in Barnum Park North.

Figure 10 shows the proposed Section 4(f) mitigation associated with the Proposed Project in Barnum Park East.

To mitigate the Section 4(f) use of the West and Southside Interceptor, the length of the brick lined sewer relocation has been limited to a 240-foot-long segment under the new US 6 bridge over the South Platte River. FHWA has determined that more can be learned about the brick lined sewer system in Denver through creative mitigation of the adverse effect, which has been accomplished through CDOT's development of an in-depth report on the history of the development of Denver's brick lined sewers. In addition, CDOT will finalize a Memorandum of Agreement regarding these sewers.

Because this is a design Source: FEIS (2007)

5.3.1 Barnum Park North

The mitigation for the potential 0.63-acre Section 6(f) conversion at Barnum Park North will be land-for-land replacement at a minimum one-to-one ratio in square footage and value. The replacement land will potentially come from several parcels that are being acquired by the Project and will be converted to parkland totaling 0.94-acre. These include, but are not limited to, 720 square feet (SF) adjacent to 5th Avenue east of Federal Boulevard (parcels 206-210), 18,227 SF adjacent to Barnum Park East (parcel 212c), and 22,090 SF along the South Platte River adjacent to Frog Hollow Park that is privately owned

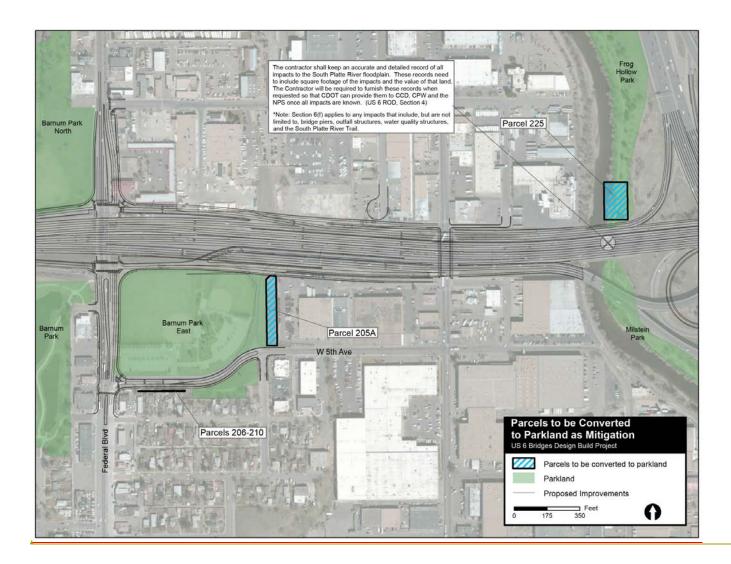
(parcel 225). Figure 13 shows these parcels. The official conversion request will occur post-construction when the value of the land will be assessed prior to the NPS final approval. There will be an equal value exchange for all Section 6(f) properties acquired.

<u>In addition, the trail in Barnum Park North that is located along the south side of the park will be</u> relocated out of the impacted area and the landscaping and irrigation along this trail will be reinstalled.

5.3.2 South Platte River Floodplain

CDOT will assure that there is an equal value exchange for any Section 6(f) property acquired. The fair market valuation of the replacement land will exceed the fair market value of the lands acquired as determined by the application of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970. If there is the potential for greater than five acres of conversion as the design progresses, CDOT will reopen coordination with State Parks to determine appropriate next steps.

<u>Temporary occupancy of the South Platte River Trail would be adequately mitigated by the same means described earlier for Section 4(f) mitigation.</u>



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5.4 Coordination

Coordination has occurred with agencies having jurisdiction or regulatory oversight of Section 6(f) properties. Coordination to date has included:

- A scoping meeting with State Parks staff on May 11, 2012 to discuss the Section 6(f) properties
 and boundaries within the Project area. During this meeting, CDOT obtained information about
 Section 6(f) improvements to specific parks as well as the process for mitigating impacts to parks
 with Section 6(f) improvements.
- Letters of coordination between CDOT, CCD, State Parks, and the NPS concerning Section 6(f) impacts and mitigation measures. All agencies have indicated support for the project and have agreed to the proposed mitigation measures. The coordination letters can be found in Appendix B of ROD2.
- State Parks has begun the consultation process with the NPS for conversion of Barnum Park North and the South Platte River floodplain. State Parks sent a letter to NPS in August 2012 requesting conversion of Barnum Park North and requesting their acceptance of mitigation measures for Barnum Park North and the South Platte River Trail. These mitigation measures included the new bicycle/pedestrian bridge connecting Barnum Park North and South, which is also included as Section 4(f) mitigation. NPS responded with the requirement that Section 6(f) conversions must be mitigated with a replacement of land-for-land at a one-to-one ratio and equivalent value, and that the new bridge could not count as mitigation.
- CDOT sent a revised letter to State Parks on November 6, 2012 requesting approval to convert Section 6(f) assisted land within Barnum Park North for the Project, and requesting acceptance of the revised mitigation measures that have been proposed for Barnum Park North and the South Platte River Trail. The mitigation measures were modified since the August 2012 correspondence to include a land-for-land replacement at a one-to-one ratio and equivalent value. State Parks coordinated with NPS on the revised mitigation. NPS responded via telephone call to State Parks on November, 19, 2012 indicating agreement in concept with the mitigation approach. This documented conversation can be found in Appendix B of ROD2.
- Per NPS request, after construction of the Project, the value of land will be assessed and an official Section 6(f) conversion request will be made to NPS.

5.5 Section 6(f) Conclusion

<u>Table 6 summarizes the conversions associated with the Project elements and the total acres of land proposed as mitigation.</u>

Table 6: Summary of Section 6(f) Conversions

<u>Project Element</u>	Section 6(f) Site	Acres of Conversion
US 6/Federal Boulevard Interchange	Barnum Park North	<u>0.63</u>
I-25/US 6 Interchange: Bridge and Ramp Improvements	South Platte River Floodplain	<u><5</u>
<u>Total</u>		<u>0.63 – 5.62</u>

CDOT will assure that the mitigation plan for the project will include replacement of land-for-land at a one-to-one ration and equivalent value. The official conversion request will occur post-construction when the value of the land will be assessed prior to NPS final approval. There will be an equal value exchange for all Section 6(f) properties acquired. Such exchange will be valued according to the requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 for both the property acquired and for any properties used as part of the payment. In all situations where the valuation of the property acquired exceeds the value of the property to be used as payment, the difference shall be paid as cash, and that cash shall be used in a manner consistent with Section 6(f) principles. Appraisals are conducted as part of CDOT's ROW process, which occurs once design is more complete and project funds have been identified.

Because this is a design/build project, the final design and construction of the Proposed Project may result in adjustments that affect the area impacted or the improvements proposed within one or more of the park or recreation resource areas, including the South Platte River floodplain.- If one of these adjustments is proposed, the design build contractor will needbe required to work with CDOT to secure support from DenverCCD Department of Parks and Recreation and approval from FHWA and/or National Park ServiceNPS for any changed impacts and mitigation commitments.-

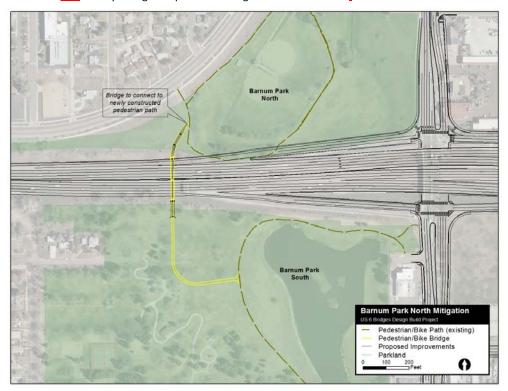


Figure 9: Barnum Park North Mitigation

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Figure 10: Barnum Park East Mitigation

7. Conclusion

7.5 Section 4(f) Resources

There are no substantive differences in the direct or indirect effects between Phases 1 and 5 of the Valley Highway Project and the current Proposed Project. The Proposed Project elements relative to Section 4(f) resources fall within the footprint cleared by the FEIS, so the findings therein are still valid. Thus, FHWA should retain its previous Section 4(f) finding that there are no prudent and feasible alternatives to the use of publicly owned parkland, and the Proposed Project includes all possible planning to minimize harm resulting from such use.

The mitigation planned as part of the Proposed Project in Barnum Park North is more substantial than that for the Valley Highway Project and adequately mitigates the use of this 4(f) property. The current proposed action would include a new bicycle/pedestrian bridge over US 6 and provide trail connections between Barnum Park North and Barnum Park South. The Valley Highway Project only proposed a relocated trail within Barnum Park North.

In Barnum Park East, the Proposed Project provides the same mitigation as had been planned for the Valley Highway Project, but it would add 0.4 acre to the east end of the park.

As shown in Table 3, mitigation for the temporary use of the South Platte River Trail by both projects would include providing detours, minimizing closure times, and providing public notices in advance of any closures. The proposed detour would provide a new path connection to 7th Avenue, from 7th Avenue to Bryant Street, Bryant Street to 2nd Avenue, 2nd Avenue/Tejon Street to Bayaud and then to the ramp connection at South Platte River Drive.

The mitigation measures for the use of the West and Southside Interceptor will result in a net benefit to this Section 4(f) resource by enhancing the understanding of the historical development of Denver's brick-lined sewer lines.

7.6 Section 6(f) Resources

The permanent conversion of 6(f) resources into a transportation facility would occur in Barnum Park North by the construction of the WB US 6 on-ramp from Federal Boulevard and the maintenance easement immediately north of the ramp. This conversion would be offset by acquiring additional parkland. The fair market valuation associated with the bridge and trail improvements should exceed the fair market value of the land being converted in Barnum Park North.

No conversion of Section 6(f) resources would occur in Barnum Park South, Frog Hollow Park, or Milstein Park, or to the South Platte River Trail. Temporary occupancy of the trail would be adequately mitigated by the same means described earlier for Section 4(f) mitigation. As project design progresses, up to five acres of land could be converted within the South Platte River floodplain. CDOT will assure that there is an equal value exchange for any Section 6(f) property converted.

8-6. References

Colorado Department of Transportation. November 2006. Final Environmental Impact Statement/Final Section 4(f) Evaluation: I-25 Valley Highway Project, Logan to US 6.

Federal Highway Administration. July 2007. Record of Decision: I-25 Valley Highway Project, Logan to

Personal communication: Troy Halouska, CDOT (July 13, 2012), indicated no new right of way is needed from Barnum Park south.

Personal communication: Troy Halouska, CDOT (August 3, 2012), provided information regarding the Section 4(f)/<u>Section</u> 6(f) technical Report.

State of Colorado. Department of Transportation. Request for Concurrence with Mitigation Measures Pertaining to the Use of Section 4(f) Protected Properties and the Conversion of Section 6(f) Assisted Properties at Barnum Park North, Barnum Park East, and the South Platte River Trail for the Proposed US 6 Bridges Design Build Project, Denver Colorado. July 20, 2012.

State of Colorado. Department of Transportation. Section 106 Determinations of Effect within the 6th Avenue Corridor of the I-25 Valley Highway Environmental Impact Statement Project (CDOT Subaccount Nos. 18838, 18202, and 18192 [overall project number]; CHS # 40477); Notification of Section 4(f) net benefits evaluation and request for SHPO comment. August 2, 2012.

City and County of Denver. Denver Parks & Recreation. Concurrence with Mitigation Measures Pertaining to the Conversion of Section 6(f) Assisted Properties at Barnum Park North, and the Temporary Closure of the South Platte River Trail for the Proposed US 6 Bridges Design Build Project, Denver Colorado. August 6, 2012.

State of Colorado. Department of Transportation. Request for Permission to Convert One Property Funded with Land and Water Conservation Funds to a Transportation Use in Denver, Colorado: Barnum Park North; and Request for Permission for Temporary Transportation Use of One Property Funded with Land and Water Conservation Funds in Denver, Colorado: South Platte River Trail. August 10, 2012.

State of Colorado. Department of Transportation. Request for Permission to Convert One Property Funded with Land and Water Conservation Funds to a Transportation Use in Denver, Colorado: Barnum Park North; and Request for Permission for Temporary Transportation Use of One Property Funded with Land and Water Conservation Funds in Denver, Colorado: South Platte River Trail. November 6, 2012.

City and County of Denver. Denver Parks & Recreation. *Concurrence with Mitigation Measures*Pertaining to the Conversion of Section 6(f) Assisted Properties at Barnum Park North and the Temporary

Closure of the South Platte River Trail for the Proposed US 6 Bridges Design Build Project, Denver

Colorado. November 20, 2012.

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Personal communication: Thomas M. Morrissey, PE, State Trails, Program Manager, Colorado Parks and Wildlife (November 15, 2012) request for tentative concurrence from both State of Colorado and National Parks Service to proceed with plans to bid and initiate construction.

City and County of Denver. Denver Parks & Recreation. Concurrence with Mitigation Measures
Pertaining to the Use of Section 4(f) Protected Properties at Barnum Park North and Barnum Park East,
and the Temporary Occupancy of Barnum Park South and the South Platte River Trail for the Proposed
US 6 Bridges Design Build Project, Denver, Colorado. December 6, 2012.

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